# Con Edison – 11th Street Conduit Draft Upland Site Summary

#### CON EDISON – 11TH STREET CONDUIT (DAR SITE ID #110)

Address:	Ash Street and McGuinness Boulevard, Brooklyn, Kings, New
	York 11222
Γax Lot Parcel(s):	Brooklyn Block 2491, Lot 136
Latitude:	40.738481
Longitude:	-73.952379
Regulatory Programs/	
Numbers/Codes:	RCRA Handler ID NYR000078469, SPDES No. NY0201138;
	NYSDEC Spill No. 9910098, 0111517, 0202606, 0606690,
	0606729, 0609866, and 0609822
Analytical Data Status:	Electronic Data Available Hardcopies only

# 1 SUMMARY OF CONSTITUENTS OF POTENTIAL CONCERN (COPCs) TRANSPORT PATHWAYS TO THE CREEK

No Data Available

The current understanding of the transport mechanisms of COPCs from the upland portions of the Consolidated Edison, Inc. (Con Edison) – 11th Street Conduit site (site) to Newtown Creek is summarized in this section and in Table 1 and supported in the following sections.

#### **Overland Transport**

The site is adjacent to Newtown Creek. Stormwater at the site is expected to infiltrate into the ground, flow overland towards Newtown Creek, or discharge to the creek via a local stormdrain system. There is insufficient evidence to make a current or historical pathway determination.

#### **Bank Erosion**

No specific evidence of bank erosion was identified in the available site records. A wooden bulkhead extends across the shoreline at the site. There is insufficient evidence to make a current or historical pathway determination.

#### Groundwater

Information regarding on-site groundwater investigations was not identified in documents available for review. There is insufficient evidence to make a current or historical pathway determination.

#### **Overwater Activities**

The site is adjacent to Newtown Creek. Information regarding overwater activities was not identified in documents available for review. There is insufficient evidence to make a current or historical pathway determination.

#### Stormwater/Wastewater Systems

Operations at the site are covered under New York State Pollutant Discharge Elimination System (SPDES) Permit No. NY0201138 for discharge to one outfall to Newtown Creek (believed to be Outfall NCB-006131-002) located at the northwest corner of the property in Brooklyn (Ash Street and McGuinness Boulevard). The outfall is connected to a sump pump that discharges up to 85,000 gallons per day (gpd) of groundwater and stormwater that infiltrates into and collects in the Con Edison utility conduit beneath Newtown Creek. Direct discharge of stormwater and wastewater is a potentially complete historic pathway and a complete current pathway. There is insufficient evidence to make a current or historical pathway determination for discharge to sewer/combined sewer overflows.

#### Air Releases

Information regarding air emissions from the site was not identified in documents available for review. There is insufficient evidence to make a current or historical pathway determination.

#### **2 PROJECT STATUS**

The site is currently listed as a Conditionally Exempt Small Quantity Generator (CESQG; FOIA Report 2009; EDR 2010). The Resource Conservation and Recovery Act (RCRA) ID is NYR000078469 and the NYSDEC Site Manager is Bob Wither.

No available documents containing environmental investigations were identified for this site.

#### **3 SITE OWNERSHIP HISTORY**

Respondent Member:		Yes	$\boxtimes$	No
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Owner	Years	Occupant	Types of Operations
A J McCollums	circa 1920s	A J McCollums	Coal yards
Consolidated Edison	1964 – present	Consolidated Edison	Conduit outfall

#### 4 PROPERTY DESCRIPTION

This upland parcel occupies approximately 0.67 acres¹ adjacent to Newtown Creek (see Figure 1). The property is located at the intersection of Ash Street and McGuinness Boulevard in Brooklyn, in the county of Kings, New York. The 11th Street Conduit provides an artificial closed conduit under Newtown Creek, which houses the Con Edison electrical distribution cable between Brooklyn and Queens. The tunnel extends from the site at Ash Street and McGuinness Boulevard to 11th Street and 47th Road in Queens (see Attachment 1). The property is generally flat with steep slopes at the bulkhead adjacent to Newtown Creek. The majority of the site appears to be unpaved with areas of vegetation above the creek. Structures include a single, one-story building, approximately 850 square feet, located on the western portion of the property. The building contains the primary "headhouse" that controls tunnel operations at the property. A wooden bulkhead extends across the 150-foot shoreline at the north side of the property.

The site is bordered by Newtown Creek to the north, an industrial properties to the east and south, and by the Pulaski Bridge to the west. The property lies within a manufacturing district, zoned as M1-2 (NYCDCP 2011). M1 districts typically include light industrial uses, such as woodworking shops, repair shops, and wholesale service and storage facilities..

A 2010 aerial photograph of the site is presented as Figure 1.

#### **5 CURRENT SITE USE**

The site is currently owned by Con Edison and is used for electric power distribution.

<sup>&</sup>lt;sup>1</sup> Acreage is an approximation of the site tax parcel using geographic information system data.

#### **6 SITE USE HISTORY**

The lot was formerly used as a coal yard (E. Belcher Hyde Map Co. Inc. 1929). Consolidated Edison, Inc. purchased the lot in 1964 (Con Edison 1994).

#### 7 CURRENT AND HISTORICAL AREAS OF CONCERN AND COPCS

The current understanding of the historical and current potential upland and overwater areas of concern at the site is summarized in Table 1. The following sections provide brief discussion of the potential sources and COPCs at the site requiring additional discussion.

#### 7.1 Uplands

Reviewed records did not indicate upland areas of concern. This could be due to missing information or a lack of environmental issues at the site. COPCs at the site include polychlorinated biphenyls (PCBs), petroleum hydrocarbons, creosote, and volatile organic compounds (VOCs) based on general knowledge of constituents associated with electrical distribution equipment, spill reports, and site SPDES permit requirements (Con Edison 1994).

#### 7.2 Overwater Activities

Overwater activities are not a current transport pathway.

#### 7.3 Spills

Documented spills at the site are summarized as follows:

NYSDEC Spill No.	Spill Date	Close Date	Material Spilled	Remarks
0111517	03/06/02	09/05/06	Unknown Petroleum	Black oily substance in trough of the conduit
0202606	06/11/02	08/26/02	Unknown Material	Reported approximately 2 pints of unknown oil in 500 gallons of water in sump pump structure. Liquid appeared to be contained.
0606690	09/11/06	12/21/06	Creosote	300 gallons spilled, mixed with water

NYSDEC				
Spill No.	Spill Date	Close Date	Material Spilled	Remarks
0606729	09/12/06	12/21/06	Antifreeze (0.5 gallon)	Spilled from Consolidated Edison vehicle to soil
	11/20/06	01/25/07	Unknown Petroleum	Light sheen on Newtown Creek in vicinity
0609866	11/29/06	01/25/07	Onknown Petroleum	of the Consolidated Edison tunnel (area of roughly 40 feet by 15 feet)
0609822	11/28/06	02/20/07	Unknown Material (mixture of oil and grease)	Equipment failure (sump pimp cables snapped) caused spill to surface water
9908111	10/04/99	01/10/08	Unknown Petroleum	Equipment failure spill to soil
9910098	11/19/99	11/19/99	Lube oil	1 gallon spill to soil due to human error

#### Notes:

Information gathered from the Environmental Data Resources DataMap Environmental Atlas (EDR 2010). NYSDEC – New York State Department of Environmental Conservation

#### 8 PHYSICAL SITE SETTING

Site-specific hydrogeologic information was not identified in documents available for review. The geologic setting for Newtown Creek consists of impermeable Precambrian and Paleozoic crystalline bedrock, overlain by the Upper Cretaceous Raritan formation, Magothy formation and Matawan Group (undifferentiated), unconsolidated Pleistocene deposits and upper Pleistocene glacial deposits and Holocene shore, beach salt-marsh deposits, and alluvium, along with local occurrences of artificial fill (Buxton et al. 1981; Soren and Simmons 1987). The primary areas of groundwater discharge are Newtown Creek and its tributaries and the East River (Misut and Monti 1999). In the vicinity of Newtown Creek, groundwater flow in the Upper Glacial aquifer is generally north and south towards the creek. With increased distance from the creek, groundwater will flow towards the nearest surface water body to discharge (Misut and Monti 1999). Incidences of perched groundwater may occur above the Upper Glacial Aquifer in some areas, particularly in formerly low-lying areas that have been filled. Groundwater flow at a specific property may differ from the regional pattern due to pumping for groundwater treatment or dewatering activities (Misut and Monti 1999), the presence of buried utilities, or other preferential pathways.

# 9 NATURE AND EXTENT (CURRENT UNDERSTANDING OF ENVIRONMENTAL CONDITIONS)

9.1	Soil	
Soil In	vestigations	☐ Yes ⊠ No
	Samples	Yes No Not Applicable
Soil-V	apor Investigations	Yes No
Inform	nation regarding on-site soil investigations was n	ot identified in documents available
for rev	view.	
9.2	Groundwater	
Groun	dwater Investigations	☐ Yes ⊠ No
NAPL	Presence (Historical and Current)	☐ Yes ⊠ No
Dissol	ved COPC Plumes	Yes No
Visual	Seep Sample Data	Yes No Not Applicable
Inform	nation regarding on-site groundwater investigation	ons was not identified in documents
availal	ole for review.	
9.3	Surface Water	
	e Water Investigation	☐ Yes 🔀 No
	S Permit (Current or Past)	Yes No
	rial Wastewater Discharge Permit (Current or Pa	
	water Data	Yes No
	Basin Solids Data	Yes No
Waste	water Data	Yes No
9.3.1	Stormwater and Wastewater Systems	
This si	te is within the Newtown Creek Water Pollution	n Control Plant (WPCP) sewershed.
	water at the site is expected to infiltrate into the	· · ·
Newto	own Creek, or discharge to the creek via a local st	tormdrain system (potentially at

Outfalls NCB-246 and NCB-248). Seepage of groundwater through the conduit walls and infiltration of rainwater through the riser shafts located at Ash Street and McGuinnes Boulevard and at 11th Street and 47th Road is discharged to Newtown Creek at Outfall NCB-006131-002 (Con Edision 1994). Sanitary wastewater is conveyed to the Newtown Creek WPCP (NYCDEP 2007).

#### 9.3.2 SPDES Permit

The SPDES permit application was submitted on March 20, 1994. The operation contributing to the discharge flow is described as a groundwater infiltration and stormwater pump/recovery system from the tunnel. Because the electrical distribution cables within the conduit are oil-filled, an oil-water separator was installed to separate any oil from collected waters prior to discharge, as depicted in Attachment 2 (Con Edison 1994; USEPA 1994b). The oil-water separator was installed in 1995. Sometime prior to the 2006 permit renewal, a coalesce filter was also installed in front of the oil-water separator to increase filtration capabilities of the outfall prior to discharge to Newtown Creek (NYSDEC 2006). Prior to 1995, collected water was discharged to Newtown Creek via sump pump discharge piping without treatment (Con Edison 1994).

The discharge flow is given as 85,000 gpd. The permit and additional modifications were issued on January 9, 1997, and it was subsequently renewed on a 5-year cycle. The most recent renewal was August 3, 2006 (expiring February 29, 2012). Permit parameters and limitations are summarized as follows (NYSDEC 1997, 2001, and 2006; NYSDEC 2011):

Permit	Permit			_	
Type	Number	Start Date	Outfalls	Volume	Frequency-Parameters (Limit)
SPDES	SPDES No.	01/09/97	001	85,000	Monthly instantaneous – Flow
	NY0201138	(Renewed		gallons	Monthly grab – Total Suspended
		09/06/01		per day	Solids
		and			(50 mg/L Daily Maximum)
		08/03/06;			Monthly grab – Oil & Grease
		expired			(15 mg/L Daily Maximum)
		02/29/12)			Annual grab – Benzene
					(0.10 mg/L Daily Maximum)
					Annual grab – Toluene
					(0.10 mg/L Daily Maximum)

Permit Type	Permit Number	Start Date	Outfalls	Volume	Frequency-Parameters (Limit)
Турс	Hamber	Start Bate	Oderans	Volume	. ,
					Annual grab – Xylene
					(0.10 mg/L Daily Maximum)
					Annual grab – Ethylbenzene
					(0.10 mg/L Daily Maximum)
					There shall be no discharge of
					polychlorinated biphenyl
					compounds (additional
					requirement)

Note:

mg/L - milligram per liter

#### 9.3.3 Wastewater Data

The SPDES permit application for the site includes analytical results for an unknown number of samples of conduit seepage water collected between December 1993 and February 1994. According to SPDES discharge monitoring data from between April 30, 2006, and March 31, 2011, the site was in compliance for all dates monitored, except for one exceedance for oil and grease levels on November 30, 2006 (documented discharge: 21 mg/L; NYSDEC 2011). No PCB monitoring results were present in the 2006 to 2011 SPDES monitoring data. Discharge monitoring data for the period from issuance of the permit in 1997 to April 2006 was not available.

A summary of the available wastewater sampling results is provided in the following table:

Report Date	Constituent	Result	Unit	Limit <sup>2</sup>	Source		
	PCBs (All	<0.3	ppb	No discharge of			
	Aroclors)	70.5	ρρυ	PCBs			
March 1994 <sup>1</sup>	Oil and Grease	8.4	ppm	15 ppm			
	Benzene	<1.0	ppb	100 ppb	Consolidated Edison 1994		
	Toluene	<1.0	ppb	100 ppb	Euisoii 1994		
	Ethylbenzene	thylbenzene <1.1 ppb 100 ppb					
	Xylenes	<1.3	ppb	100 ppb	_		
	PCBs (All	Not		No discharge of			
	Aroclors)	reported		PCBs			
	Oil and Grease	<5 – 21	ppm	15 ppm			
April 2006 –	Benzene	3 – 5	ppb	100 ppb	NYSDEC 2011		
March 2011	Toluene	3 – 18	ppb	100 ppb			
	Ethylbenzene	<5 – 42	ppb	100 ppb			
	Xylenes	<3 – 32	ppb	100 ppb			

#### Notes:

1 – Prior to permit issuance

2 - 1997 permit limits

mg/L – milligram per liter

NYSDEC – New York State Department of Environmental Conservation

PCB – polychlorinated biphenyl

ppb - parts per billion

ppm – parts per million

## 9.3.4 Surface Water Summary

The site discharges to Newtown Creek groundwater and stormwater that infiltrates into and collects in the tunnel. An SPDES permit was issued to the site in 1997 and has been renewed on a 5-year cycle. The current permit will expire in 2012 (NYSDEC 2006, 2011). One effluent violation is documented in December 2006 for oil and grease discharge of 40 percent above the specified permit limit (USEPA 2010). However, no other permit violations or compliance issues are documented at the site (USEPA 2010 and 2011).

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9.5 Air	
Air Permit	Yes No
Air Data	Yes No

Information regarding air emissions from the site was not identified in documents available for review.

# 10 REMEDIATION HISTORY (INTERIM REMEDIAL MEASURES AND OTHER CLEANUPS)

Information regarding on-site remedial activities was not identified in documents available for review.

#### 11 BIBLIOGRAPHY/INFORMATION SOURCES

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- NYCDCP (New York Department of City Planning), 2011. Zoning and Land Use Mapping Tool. Updated: December 20, 2011. Accessed December 20, 2011. Available from: http://www.nyc.gov/html/dcp/
- NYCDEP (New York City Department of Environmental Protection), 2007. *Landside Modeling Report, Sewershed Characteristics and Model Calibration.* City-Wide Long Term CSO Control Planning Project. Newtown Creek WPCP Service Area. Draft. New York City Department of Environmental Protection, Bureau of Engineering Design and Construction. July 2007.
- NYSDEC (New York State Department of Environmental Conservation), 1997. NYSDEC

  State Pollutant Discharge Elimination System (SPDES) Discharge Permit. SPDES

  Permit No. NY0201138. March 1, 1997
- NYSDEC, 2001. NYSDEC SPDES Notice/Renewal Application/Permit. March 1, 2002.
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- Sanborn, 1916. *Insurance Maps of the Borough of Brooklyn, City of New York.* Volume 4: Sheet 10. Original 1916, revised 1942.
- Soren and Simmons (Soren, J. and Simmons, D.L.), 1987. *Thickness and Hydrogeology of Aquifers and Confining Units Below the Upper Glacial Aquifer on Long Island, New York*. U.S. Geological Survey. Water-Resources Investigations Report 86-4175. Scale 1:125,000. 1987.
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  - Available from: http://www.epa-echo.gov/ Queried: February 12, 2010.
- USEPA, 2011. Enforcement and Compliance History Online (ECHO) Database. Con Edison
   11th Street Conduit. Accessed December 20, 2010.
   Available from: <a href="http://www.epa-echo.gov/">http://www.epa-echo.gov/</a> Queried: December 20, 2010.

#### **12 ATTACHMENTS**

## **Figures**

Figure 1 Site Vicinity Map: Con Edison – 11th Street Conduit

#### **Tables**

Table 1 Potential Areas of Concern and Transport Pathways Assessment

### **Supplemental Attachments**

Attachment 1 Figure 2: Site Plot Plan (Con Edison 1994)

Attachment 2 Figure 3: Con Edison 11th Street Conduit Flow Diagram

(NYSDEC 2006)

Table 1
Potential Areas of Concern and Transport Pathways Assessment – Con Edison – 11th Street Conduit

Potential Areas of Concern		Med	ia Imp	acted		COPCs											Potential Complete Pathway									
							TPH		V	OCs																
Description of Areas of Concern	Surface Soil	Subsurface Soil	Groundwater	Catch Basin Solids	Creek Sediment	Gasoline-Range	Diesel – Range	Heavier – Range	Petroleum Related (e.g., BTEX)	VOCs	Chlorinated VOCs	syocs	PAHs	Phthalates	Phenolics	Metals	PCBs	Herbicides and Pesticides	Dioxins/Furans	<b>Overland Transport</b>	Groundwater	Direct Discharge – Overwater	Direct Discharge – Storm/Wastewater	Discharge to Sewer/CSO	Bank Erosion	Air Releases
Spills	٧	?	?	?	?	٧	?	٧	٧	?	?	?	٧	?	?	?	?	?	?	?	?	?	?	?	?	?
Leaks from electrical equipment in Conduit	?	?	?	?	?	?	?	٧	٧	٧	?	?	٧	?	?	?	٧	?	?	?	?	?	٧	?	?	?

#### Notes:

√ – COPCs are/were present in areas of concern having a current or historical pathway that is determined to be complete or potentially complete.

? – There is not enough information to determine if COPC is/was present in area of concern or if pathway is complete.

-- – Current or historical pathway has been investigated and shown to be not present or incomplete.

BTEX - benzene, toluene, ethylbenzene, and xylene

COPC – constituent of potential concern

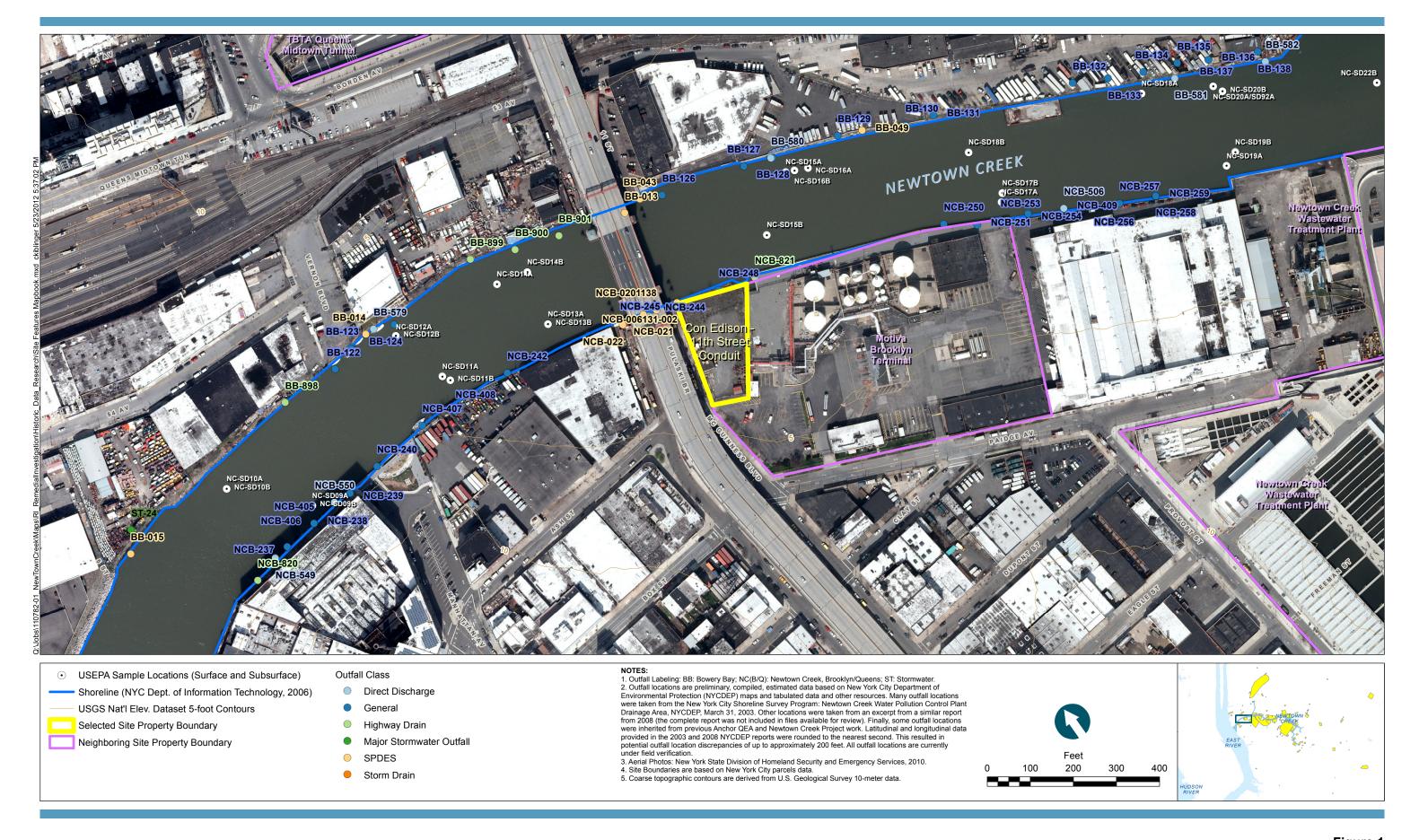
CSO – combined sewer overflowPAH – polycyclic aromatic hydrocarbon

PCB - polychlorinated biphenyl

SVOC – semi-volatile organic compound

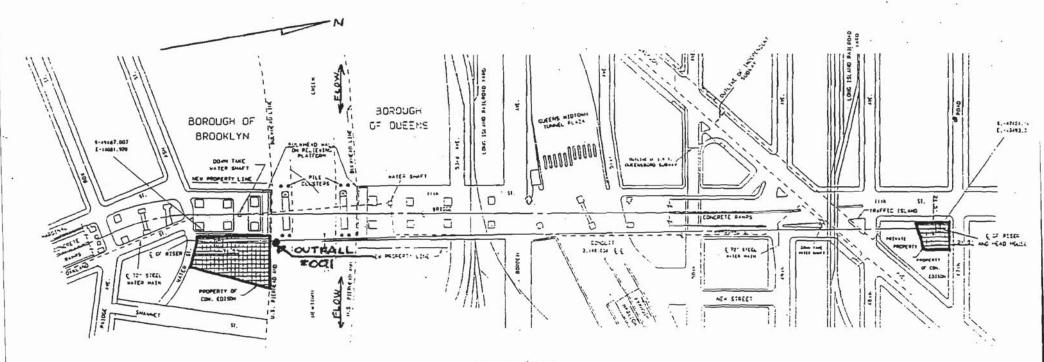
TPH – total petroleum hydrocarbon

VOC – volatile organic compound





## SUPPLEMENTAL ATTACHMENTS



CON EDISON

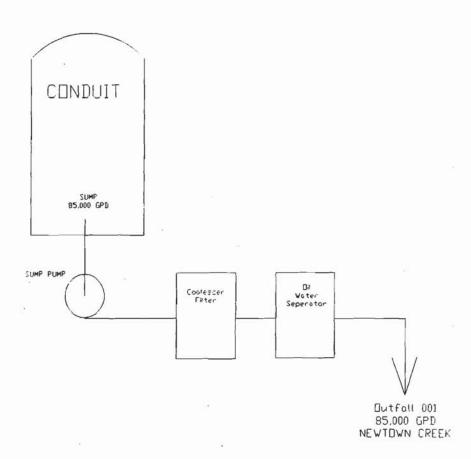
11th STREET CONDUIT

SITE PLOT PLAN

EPA FORM 1 XI. MAP

Figure 2

# CON EDISON 11<sup>th</sup> STREET CONDUIT FLOW DIAGRAM EPA FORM 2D.lll.B. Figure #3



**NOTE:** Wastewater Sources from seepage of groundwater through the conduit walls and infiltration of rainwater through the riser air shafts.